

Board of County Commissioners

Minutes of the Proceedings - Final

2020 Carey Ave
2nd Floor Meeting Room
Cheyenne, WY 82001



Tuesday, March 18, 2025

3:30 PM

Commissioners Board Room

Roll Call/Call to Order

Present: Chairman Gunnar Malm, Vice Chairman Troy Thompson, Commissioner Linda Heath, Commissioner Don Hollingshead, Commissioner Ty Zwonitzer

Minutes

1. Consideration of the Minutes of Proceedings for March 4, 2025.

[25 - 114](#)

Attachments: [Draft Minutes March 4, 2025](#)

A motion was made by Commissioner Zwonitzer, seconded by Vice Chairman Thompson, that this agenda item be approved. The motion carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead, Zwonitzer

Consent Agenda

Approval of the Consent Agenda

A motion was made by Vice Chairman Thompson, seconded by Commissioner Heath, to approve the Consent Agenda. The motion carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead, Zwonitzer

2. Consideration of an addendum to master agency agreement between Laramie County, WY, and Alcohol Monitoring Systems, Inc, dba SCRAM Systems, to provide and complete the services described in attachment A which includes providing monitoring services and equipment for DUI Court participants to run through March 17, 2028.

[25 - 102](#)

Attachments: [Addendum, Alcohol Monitoring Systems, Inc, DUI Court](#)

This agenda item was approved.

3. Consideration of the ratification of a three-day catering permit submitted by DeLancey Enterprises, LLC, dba Hell on Wheels Package Liquors, for an event on March 14 through March 16, 2025,

[25 - 103](#)

at the Archer Complex.

Attachments: [24-hour Permit, Hell on Wheels Package Liquor, March 14 - 16, 2025](#)

This agenda item was approved.

4. Consideration of a one-day catering permit submitted by DeLancey Enterprises, LLC, dba Hell on Wheels Package Liquors, for an event on March 22, 2025, at the Archer Complex. [25 - 104](#)

Attachments: [24-hour Permit, Hell on Wheels Package Liquor, March 22, 2025](#)

This agenda item was approved.

5. Consideration of a two-day catering permit submitted by DeLancey Enterprises, LLC, dba Hell on Wheels Package Liquors, for an event on March 22 and 23, 2025, at 5380 Co Rd 238. [25 - 105](#)

Attachments: [24-hour Permit, Hell on Wheels Package Liquor, March 22 and 23, 2025](#)

This agenda item was approved.

Contract/Agreement/Leases

Commissioner Heath announced she had a conflict of interest with agenda item #6.

6. Consideration of a legal services agreement between Laramie County, WY, and the Law Office of Shelly Kay Flot, PC, to provide representation to indigent parents in accordance with WS 14-3-422(b) and to comply with county's obligation pursuant to WS 14-3-434(b) at a rate of \$100/hour. [25 - 106](#)

Attachments: [Legal Services Agreement, Shelly Kay Flot, PC](#)

A motion was made by Vice Chairman Thompson, seconded by Commissioner Zwonitzer, that this agenda item be approved. The motion carried by the following vote:

Aye: Malm, Thompson, Hollingshead, Zwonitzer

Recused: Heath

7. Consideration of a master software as service agreement between Laramie County, WY, and Zasio Enterprises, Inc, in the amount of \$31,945 to establish the terms for Zasio's provision of Zasio Services to customer and customer's access and use of Zasio Services pursuant to order forms entered into under this agreement from time-to-time. [25 - 110](#)

Attachments: [Master Software as Service Agreement, Zasio Enterprises, Inc](#)

A motion was made by Vice Chairman Thompson, seconded by Commissioner Hollingshead, that this agenda item be approved. The motion carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead,
 Zwonitzer

8. Consideration of an agreement between Laramie County, WY, and Codex Corp, dba Guardian RFID, in the amount of \$41,142 to provide a system comprised of hardware, support services, and web-based software as a service platform to deliver inmate management, monitoring and tracking solutions. The annual renewal fee is \$32,056.

25 - 108

Attachments: [Agreement, Codex Corp, dba Guardian RFID](#)

A motion was made by Vice Chairman Thompson, seconded by Commissioner Zwonitzer, that this agenda item be approved. The motion carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead,
 Zwonitzer

License/Permits

9. PUBLIC HEARING regarding a yearly fireworks permit submitted by Phantom Fireworks, LLC, located at 227 I-25 Service Rd East.

25 - 111

Attachments: [Permit, Phantom Fireworks, 227 I-25 Service Rd East](#)

Matt Butler, Fire Warden, said the inspections were completed.

Chairman Malm opened the hearing for PUBLIC COMMENT. Hearing no PUBLIC COMMENT, Chairman Malm closed the hearing.

A motion was made by Commissioner Heath, seconded by Vice Chairman Thompson, that this agenda item be approved.

A motion was made by Vice Chairman Thompson, seconded by Commissioner Zwonitzer, to amend the permit in question and any subsequent permits to include the following conditions:

The Laramie County Consumer Fireworks Retail Sales Regulations (CFRS) provide that the Board of Laramie County Commissioners may place reasonable restrictions or standards upon the issuance of a Laramie County Fireworks Sales Permits. Further, the CFRS provides that

violation of such restrictions or standards may result in revocation of any issued permit.

This permit is conditioned upon compliance with the existing Laramie County Consumer Fireworks Retail Sales regulations as well as any applicable law or regulation, state, local or federal and, the following restrictions and standards:

That no agent, owner, employee or representative of a fireworks sales permit shall enter, be in or on, any road right-of-way, using a bullhorn, waving flags or engaging in any activity to direct people onto the property of the fireworks business.

Use of amplified sound, i.e. bullhorn or other method: Such sound may be projected or emanate only from the immediate property of the respective fireworks building location, not from other locations on the property nor any elevated platform or structure. (Speakers on the roof edge of buildings are acceptable.) The sound cannot exceed 80 dB at the border of the property.

No agent, owner, employee or representative of a fireworks sales permit may engage in any harassment or conduct which is reasonably likely to disturb or interfere with the operation of other fireworks business operations, their employees or customers, no matter where engaged, whether verbally, by conduct or other method.

The amendment carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead,
Zwonitzer

The motion as amended carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead,
Zwonitzer

10. PUBLIC HEARING regarding a yearly fireworks permit submitted by Phantom Fireworks Showrooms, LLC, located at 239 I-25 Service Rd East.

[25 - 112](#)

Attachments: [Permit, Phantom Fireworks, 239 I-25 Service Rd East](#)

Matt Butler, Fire Warden, said the inspections were completed.

Chairman Malm opened the hearing for PUBLIC COMMENT. Hearing no PUBLIC COMMENT, Chairman Malm closed the hearing.

A motion was made by Vice Chairman Thompson, seconded by Commissioner Hollingshead, that this agenda item be approved with the addition of the language read into the record for the previous permit. The motion carried by the following vote:

Aye: Malm, Thompson, Heath, Hollingshead,
Zwonitzer

11. PUBLIC HEARING regarding a yearly fireworks permit submitted by Breanna Elliott, dba Artillery World Fireworks, located at 237 I-25 Service Rd, Bldg A.

[25 - 113](#)

Attachments: [Permit, Artillery World Fireworks, 237 I-25 Service Rd, Bldg A](#)

Matt Butler, Fire Warden, said the inspections were completed and noted the memo included in the packet. Justin Arnold, Planning, read the memo by Dan Peters, chief building official, into the record.

Chairman Malm opened the hearing for PUBLIC COMMENT. Bruce Asay, attorney and representative for the applicant, spoke about the permit denial last year and the court's injunction. Asay said the applicant has abided by all the conditions placed by the court and requested that the permit be approved. Asay referred to Peters' memo and noted that the doors have been used for the last three years without an issue. Commissioner Thompson pointed out that a sprinkler system was not previously required because the square footage was below the requirement. However, the buildings are now connected because of enclosed walkways. Commissioner Thompson asked the applicant's attorney for an update on the court case. Asay said it is ongoing, and stated he would like a resolution. He noted two other cases are still open for the petition for review. Hearing no further PUBLIC COMMENT, Chairman Malm closed the hearing.

A motion was made by Vice Chairman Thompson, seconded by Commissioner Zwonitzer, that this agenda item be approved with the addition of the language read into the record for the previous permits.

Commissioner Zwonitzer proposed postponement of the item for a month since the case is under active litigation.

Commissioner Thompson talked about what he described as a history of harassment and threats to staff and the board and unacceptable business practices by the applicant's father. He played a recording of a telephone call made to his business on May 20, 2024, following the board's denial of the fireworks permit. Commissioner Thompson said the call, which was a threat to his business, was later traced by the

Sheriff's office to the applicant's father.

The motion failed by the following vote:

Nay: Malm, Thompson, Heath, Hollingshead,
Zwonitzer

The meeting adjourned at 4:04 pm.

CERTIFICATION

I, Debra K. Lee, Clerk of Laramie County, do hereby certify the above to be a true and correct copy of the Minutes of the Proceedings for Tuesday, March 18, 2025.

Approved by : Debra K. Lee, County Clerk

Reviewed by : Gunnar Malm, Chairman,

Board of County Commissioners

Reasonable Accommodations

This information is available in alternate forms. If reasonable accommodations are required, contact Laramie County Human Resources at (307) 633-4355 or humanresources@laramiecountywy.gov at least two business days prior to the meeting. Per WS §18-3-516(f), access to county information can be obtained at laramiecountywy.gov.