

RESOLUTION NO.

A RESOLUTION AUTHORIZING THE RATIFIED SUBMISSION OF A GRANT APPLICATION TO THE CHEYENNE REGIONAL MEDICAL CENTER FOR THE LARAMIE COUNTY PREVENTION GRANT (FY2021-2022), ON BEHALF OF THE GOVERNING BODY OF LARAMIE COUNTY, WYOMING TO REQUEST FUNDING FOR THE SHERIFF'S DEPARTMENT IN THE AMOUNT OF \$30,000.00

FOR THE PURPOSE OF: REQUESTED FUNDS WILL BE USED TO PROVIDE ENFORCEMENT ACTIVITIES IN FOUR AREAS: TOBACCO/VAPING, ADULT BINGE DRINKING, DRUG ABUSE AND YOUTH USE OF ALCOHOL AND MARIJUANA.

WITNESSETH

WHEREAS, the Cheyenne Regional Medical Center is to receive Federal Prevention pass through funds from the Wyoming Department of Health and;

WHEREAS, the Cheyenne Regional Medical Center will distribute a portion of these funds to Laramie County agencies and nonprofits for seed grants and;

WHEREAS, the Laramie County Board of Commissioners is eligible to apply for and receive Prevention Grant funds for the Sheriff's Department and;

WHEREAS, the Governing Body of Laramie County desires to participate in the Cheyenne Regional Medical Center Prevention Grant by sponsoring this application to assist in financing the Sheriff's Department and;

WHEREAS, the Governing Body of Laramie County has been provided with preliminary cost estimates and information on this project and;

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF LARAMIE COUNTY that a grant application in the amount of \$30,000 be submitted to the Cheyenne Regional Medical Center for consideration of assistance in funding the Laramie County Sheriff's Department for enforcement activities.

BE IT FURTHER RESOLVED, that Sandra Newland, or her successor in the position of Laramie County Grants Manager, is appointed as agent of the Laramie County Board of Commissioners to execute and submit applications and certifications for these funds and to receive funds and implement the programs funded under this grant.

PASSED, APPROVED AND ADOPTED THIS 2ND DAY OF JUNE 2020.

By: _____

Date: _____

Gunnar Malm, Chairman

ATTEST:

Date: _____

Debra Lee, Laramie County Clerk

Received and Approved as to Form only By:

Date: 5/18/20

Mark Voss, County Attorney

2020-2022 Laramie County Prevention Grant Application

Organization Name	Laramie County Sheriff's Department		
Organization Address	1910 Pioneer Ave.		
	City: Cheyenne	State: Wyoming	
	Zip Code: 82001		
Point of Contact Information	Name: Mark Hollenbach	Job Title: Lieutenant	
	Email: hollenbm@laramiecounty.com	Number: 307-633-4775	

Amount of Funding Requesting: \$30,000

Topic(s) to be Addressed:

- ☒ Adult Binge Alcohol
- ☒ Underage Alcohol or Marijuana
- ☒ Tobacco
- ☐ Suicide
- ☒ Other Drugs

Area of Focus

Please only answer the questions that apply to your funding request topics.

Tobacco:

- ☐ Eliminate exposure to secondhand smoke
- ☐ Promote quitting among adults and youth
- ☒ Prevent initiation among youth and young adults
- ☐ Identify and eliminate tobacco-related disparities

Alcohol:

- ☒ Social availability
- ☒ Community norms

Suicide:

- ☐ Increase knowledge of the factors that offer protection from suicidal behaviors and that promote wellness and recovery.
- ☐ Develop, implement, and monitor effective programs that promote wellness and prevent suicide and related behaviors.

- ☐ Provide training to community and clinical service providers on the prevention of suicide and related behaviors.
- ☐ Promote and implement effective clinical and professional practices for assessing and treating those identified as being at risk for suicidal behaviors.
- ☐ Provide care and support to individuals affected by suicide deaths and attempts to promote healing and implement community strategies to help prevent further suicides

Project Priorities (if applicable)

- ☐ Includes partnerships or collaborations with at least three other community agencies.
- ☐ Prioritizes groups historically deprived of resources.
- ☒ Focuses on criminal justice system and projects that enhances enforcement, diversions, or interventions to ensure the most effective use of community resources.

Project Details

Description:

Situation: Briefly describe your request, define how the activities proposed will benefit the community, and describe the capacity of your organization to implement the activities. Detail any partnerships or collaborations with other community agencies.

The Laramie County Sheriff's Department is requesting funding to address law enforcement efforts surrounding tobacco/vaping, adult binge drinking, underage alcohol and marijuana and other drug abuse activities. Our request is to allow for special community policing efforts to address these areas of focus in Laramie County. Our department serves the rural locations to include Carpenter, Hillsdale, Albin, Burns and Pine Bluffs. We will utilize our existing patrol officers and create overtime sign-up sheets for these special enforcement activities.

For tobacco/vaping enforcement, we will focus on the prevention of tobacco initiation amongst our youth, with an emphasis on our current vaping usage in Laramie County. Specifically, we will have Certified Peace Officers work special shifts focused on the enforcement of tobacco laws among youthful offenders to promote compliance with our laws and to provide education on the health risks associated with tobacco use.

For the adult binge drinking area, the focus will be enforcement, which is one of the five casual areas identified within the Environmental Strategy Tool. When the other casual areas do not prove effective with people as a deterrent to binge drinking and then deciding to drive, we must rely on enforcement of our alcohol laws to remove dangerous intoxicated individuals from our public streets. Specifically, we will have Certified Peace Officers work special shifts to target offenders that are violating our alcohol and drunk driving laws.

For underage alcohol and marijuana use, we will focus on preventative efforts surrounding alcohol and marijuana use and initiation of Laramie County youth. We will have Certified Peace Officers work allocated shifts to focus on the enforcement of alcohol laws among youthful offenders to promote compliance. With marijuana use in minors, we will enforce our drug laws and provide education on the health risks associated with usage.

Finally, for the other drugs category we will focus our efforts on the locations within Laramie County that have been identified as areas of high drug use. We will then have Certified Peace Officers conduct directed patrols in these areas through traffic enforcement and field contacts to investigate possible unlawful prescription drug possession and or use, but to also include other illicit drugs as well, such as marijuana, methamphetamines, heroin, and cocaine.

Background: Detail the causes, conditions, or needs that have led to this request. Describe how the activities proposed will enhance community well-being.

The Laramie County Sheriff's Department wants to tailor law enforcement efforts to look for underage subjects who are using alcohol, marijuana, tobacco and vaping items. In the adult population, we will be using efforts to police for adult binge drinking and drug use within the community. Street level alcohol and drug enforcement practices are policing strategies that aim to reduce or prevent illegal use and problems associated with these types of behaviors and crimes.

Tobacco and Vaping: Nationally, one in five high school students have vaped in the past month, according to the new numbers announced by the FDA and released in conjunction with the US Centers for Disease Control and Prevention. We know from research that nicotine can harm adolescent brain development, which continues into the early to mid-20s. Our enforcement activities will provide education to Laramie County youth on the legal consequences of tobacco/vaping usage while utilizing our school resource officers whenever appropriate. It is our hope to reduce the prevalence of our youth using tobacco and vaping products, which will be a benefit to all of Laramie County. The CDC states that if youth cigarette smoking continues at the current rate, 5.6 million of today's Americans younger than 18 will die early from a smoking-related illness. That is about 1 out of every 13 Americans aged 17 years or younger who are alive today.

Adult Binge Drinking: In December 2018, the National Highway Traffic Safety Administration ranked Wyoming as the deadliest state in the nation for drunk driving fatalities at 7.59 deaths per 100,000 people. We feel that through enforcement we can help change the acceptable social norms of binge drinking in Laramie County. The Laramie County Sheriff's Department is committed to using enforcement tactics to reduce the frequency of adult binge drinking in our community. Binge drinking is linked with costing the United States \$249 billion between losses in workplace productivity, health care expenditures, criminal justice costs and other expenses. In Wyoming, this is estimated at an individual cost of \$1,052 with a total cost of \$593,000,000 to the state (CDC Excessive Drinking is Draining).

Underage Alcohol Use and Marijuana Use: Information from the Laramie County 2018 PNA shows that over 35% of county high school students have used alcohol in the past 30 days, with the rate for overconsumption around 20%. There are several consequences associated with underage drinking such as school and social problems and a higher risk for suicide and future alcohol dependencies. Frequent or long-term marijuana use is linked to school dropout and lower educational achievement in youth along with addiction links (CDC). Patrol efforts will help to seek out and prevent underage alcohol and marijuana use.

Drug Use: Prescription drug abuse and opioid abuse are on the rise in the United States. According to the Center for Disease Control, drug overdoses killed 67,367 Americans in 2018. Of those overdoses, 70% of deaths involved a prescription or illicit opioid. Prescription Opioid related inpatient discharges for Laramie County from 2014-2015 was 12.18 per 100,000 which is higher than the state rate of 16 per 100,000. (WYSAC, 2018). The Sheriff's Department would like to focus on this issue through patrol and enforcement. At our level, we feel that we can contribute to reducing the socioeconomic factors surrounding usage within the community.

Analysis: Provide data illustrating the need and describe the evidence-based strategies that have been selected for implementation. Describe the service area for implementation (i.e. Laramie County, Cheyenne, Pine Bluffs, etc.)

All four areas of our project will be implemented to include the entire community of Laramie County and the smaller jurisdictions such as Pine Bluffs, Burns and Albin.

Under the tobacco/vaping section, we will be addressing the goal of preventing initiation amongst youth and young adults through surveillance and regulation. We will continue our enforcement efforts to implement the minimum age of purchase for tobacco products and the support of indoor air laws. Students in Laramie County report using Electronic Nicotine Delivery Systems at 41% for high school and 13% of middle school age children. This is well above the adult average at 5% (2018 PNA and 2017 ATS). Laramie County youth reported lower perceptions of harm and risk associated with vaping, both in high school and middle school aged youth (33% and 57%), than the state averages of 41% and 63%.

Underage Alcohol Use and Marijuana Use: Underage alcohol and marijuana use is a growing concern in Laramie County as reflective in our 2018 PNA data. Underage alcohol consumption is a focus area for law enforcement intervention, especially seeing that the most commonly listed source of alcohol was parents. Marijuana usage in youth is a documented problem for Laramie County. Over 23% of students reported having used marijuana in Laramie County in the past 30 days, which is higher than the state average of 18% for high school age students. Within the PNA data, students also reported seeing no harm or risk associated with marijuana use at 59% and alcohol at 23%.

For adult binge drinking, we will use our enforcement efforts to help address community norms surrounding large alcohol consumption amongst adults in the community. Public policies, law and regulations rely on active enforcement for effective implementation. We will be doing this through evidence-based enforcement of impaired driving laws. Laramie County has a higher percent of arrests due to public intoxication compared to the rest of the State at 21.7%. Data from the 2013-2017 BFRSS shows that 14.8% of adults in Laramie County reported having 5 or more drinks on an occasion at least once in the past 30 days. Alcohol at community events was reported at 80% by students who attended these events with adults.

For drug abuse, we will also be conducting enforcement activities to examine the social availability surrounding community norms. In 2016, there were 50 opioid-related overdose deaths in Wyoming a rate of 8.7 deaths per 100,000 persons compared to the national rate of 13.3 deaths per 100,000. Our department works closely with the Coroner's Office on tracking opioids deaths in the County. Enforcement efforts of opioid and prescription abuse are a critical component to reducing these numbers. While opioids are a large component of our enforcement efforts, other illegal drugs are a growing concern. In particular Methamphetamine custodial arrests for Laramie County from 2014-to 2018 was 12.18 per 1,000 people which, is higher than the state rate of 10.31 per 1,000 people (WASCOP, 2020). Our department is aware of the increasing abuse of opioids and other drugs within the community and the need for law enforcement activities to prevent the further spread of drugs in our community.

Budget: Provide a detailed budget to describe how funding will be allocated.

We are requesting a total of \$30,000 over the two-year period to address the four components outlined above. In specific, we anticipate the realms of Adult Binge, Underage Alcohol/Marijuana use and other drugs being higher focus areas and for the three areas; we wish to request \$8,333.33 for each project focus for a total of \$25,000. For the tobacco enforcement efforts, this is a more complex area of focus with limitations and we are only requesting \$5,000 over the two-year period.

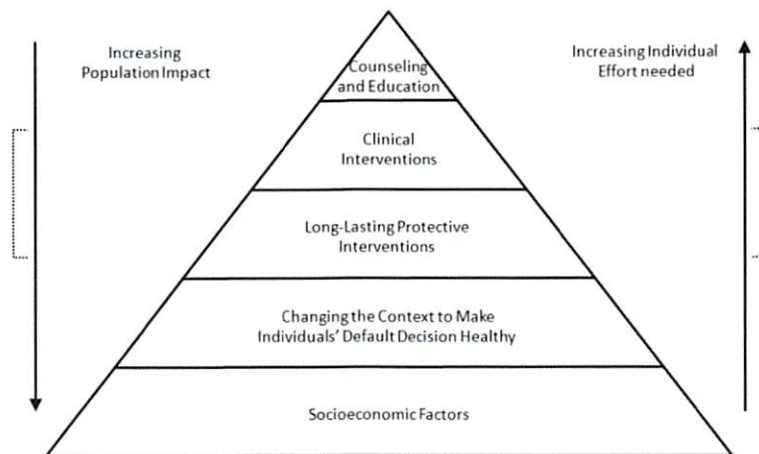
Funding will go towards the overtime and benefit costs for having our deputies go out and conduct enforcement. It is estimated that checks will happen at least monthly for at least 10 hours for the two-year period. That will equate to approximately 240 hours of overtime for each focus area, times the four areas for a total up to 960 hours of overtime in the two year period. The Laramie County Sheriff's Department currently conducts DUI checks, tobacco retail checks and alcohol retail checks. Hours of enforcement along with costs of overtime and benefits were derived from past enforcement efforts. Overtime and benefits will be calculated directly off officer timesheets, and will vary per officer, and hours worked. Sign-up sheets managed by Lieutenants within the Sheriff's Department will control the hours available for each event.

In the 2020 grant, we had budgeted \$15,000 for one year and were able to run overtime events with 11 deputies that worked 62 hours for a total of \$3,117.53. We were unable to start overtime enforcements until December 2019 and were unfortunately cut short with our ability to conduct overtime in relation to the COVID-19 pandemic. However, during our operations we had over 70 contacts (40 males and 30 females) with substances being alcohol, marijuana, meth, and heroin. Highest contact age range was 31-40 with 20 contacts followed closely by 19 contacts for ages 22-30.

Evaluation: Please describe how you will evaluate the process and impact of your program or strategy.

Officers will complete activity sheets when working overtime events to document encounters, this information will then be combined into a centralized tracking spreadsheet for each focus area. We will track items such as products being used, ages, gender, and citations. We will be building these forms and can make them flexible to other information that is needed by the action team. We will evaluate and monitor the hours of enforcement for each focus area and be ready to adjust or strategize appropriate locations and times as community dynamics change during the grant term.

Health Impact Pyramid



Frieden TR. Am J Public Health 2010;100(4):590-5

Please highlight the level from the Health Impact Pyramid:

- ☐ Counseling and Education (i.e. Dietary counseling, education to avoid drinking and driving, etc.)
- ☐ Clinical Interventions (i.e. Treatment of hypertension, medication-assisted treatment, etc.)
- ☒ Long-Lasting Protective Interventions (i.e. Tobacco cessation programs, brief behavioral counseling to reduce alcohol consumption, etc.)
- ☐ Changing the Context to Make Individuals' Default Decision Healthy (i.e. smoke-free laws, tobacco or alcohol taxes, etc.)
- ☒ Socioeconomic Factors (i.e. Early childhood education, improved housing options, etc.)

I understand that as a recipient of these funds, I will be required to actively participate in Laramie County Community Action Teams.

Type Name: Lt. Mark Hollenbach, Sheriff's Department and Sandra Newland, Laramie County Grants Manager

Please fill out this application and send it to Shelbie Sherard at shelbie.sherard@crmcwy.org.