# LARAMIE COUNTY CLERK BOARD OF COUNTY COMMISSIONERS AGENDA ITEM PROCESSING FORM

A CONTRACTOR OF THE STATE OF TH	CTION:	October 18, 2016
	Appointments  S Gr  Public Hearings/  Other	Bids/Purchases Claims  rants X Land Use: Board App/Subdivision/ZC  Rules & Reg's Reports & Public Petitions
3. DEPARTMENT: Plannin	ng & Developm	nent Office
APPLICANT: Saddlehorn Pipe	eline Company	AGENT: Magellan Pipeline Company
Consideration of a Board Appro		
consisting of approximately 9.7 beginning at 9211 Bell Ranch Raterminating in the Section 31, The Plains Cheyenne Junction Station	miles of 6" not oad in the NW 14N, R65W of	minal diameter, crude oil pipeline,  1 1/4 NE 1/4 in Section 9, T14N, R65W and  1 the 6th P.M., Laramie County, WY, at the  Ranch Road, Cheyenne, Wyoming.  RECEIVED AND APPROVED AS  TO FORM ONLY BY THE  LARAMIE COUNTY ATTORNEY
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# LARAMIE COUNTY PLANNING & DEVELOPMENT DEPARTMENT

# Planning • Building

# **MEMORANDUM**

**TO:** Laramie County Board of Commissioners

FROM: Pepper McClenahan, AICP, Planning Manager

**DATE:** October 18, 2016

TITLE: Review and action of a Board Approval for the Saddlehorn, Cheyenne North

Lateral Pipeline, consisting of approximately 9.7 miles of 6" nominal diameter, crude oil pipeline, beginning at 9211 Bell Ranch Road in the NW ¼ NE ¼ in Section 9, T14N, R65W and terminating in the Section 31, T14N, R65W of the 6<sup>th</sup> P.M., Laramie County, WY, at the Plains Cheyenne

Junction Station at 7821 HR Ranch Road, Chevenne, Wyoming.

## **EXECUTIVE SUMMARY**

Magellan Pipeline Company, Operator and Saddlehorn Pipeline Company, LLC, have submitted an application for Board Approval for the Cheyenne North Lateral Pipeline, a 6" nominal crude oil pipeline for the following locations: portions of Sections 9-11, 14-15, 22-23, 27-28, 31-34, and 15-20, T14N, R65W, of the 6<sup>th</sup> P.M., Laramie County, WY, and terminating within the city limits of Cheyenne, Wyoming. Magellan will be Operator and Construction Manager of Saddlehorn. The purpose of the application is for approval to construct approximately 9.7 miles of crude oil pipeline including a PD pump, Lease Automated Custody Transfer (LACT) skid, Controls Automation Building, Pig Launcher and other necessary appurtenances.

# **BACKGROUND**

The proposed pipeline will transport crude oil and condensate collected from wells, at a to-be-constructed central delivery point (CDP) with the Plains Cheyenne Junction Station, south to an inter-connecting pipeline owned by a third party, and finally to Saddlehorn's existing pipeline system originating in Carr, Colorado. Approximately 6 miles of the pipeline would be located adjacent to the existing Phillips 66 and Kaiser-Frontier pipeline corridors. Saddlehorn has begun negotiations with landowners to obtain easements for the proposed pipeline. The proposed route of the pipeline is illustrated on the attached maps and crosses lands zoned Planned Unit Development (PUD), Agricultural (A-2) and Public (P). Board approval is required for energy

pipelines, and any changes to the route affecting new property owners, once approved, would necessitate another hearing with the Board.

# **Pertinent Regulations**

- **Section 1-2-100** of the Laramie County Land Use Regulations, governing the Board Approval process.
- **Section 2-2-104** of the Laramie County Land Use Regulations, governing Work in Public Right-Of-Way.
- **Section 2-2-127** of the Laramie County Land Use Regulations, governing Highpower Transmission Lines, Water Pipelines over 12 inches in Diameter and Energy Pipelines.

# **AGENCY REVIEW**

## **Board of Public Utilities:**

1. The BOPU has a 12" water and 8" sewer main that are located in the HR Ranch Road right-of-way that Saddlehorn Pipeline may be running parallel to. Saddlehorn Pipeline Company will also be crossing a BOPU's 16" water main in Campstool Road.

# **Cheyenne MPO:**

- 1. At the request of the Laramie County Commissioners, the Cheyenne MPO has included a 10% conceptual Greenway path alignment for the Archer Greenway Connector in our FY'17 Unified Planning Work Program. This will connect a soft surface trail in the vicinity of Campstool and HR Ranch Road to the Archer Complex. We would request contact information from the pipeline construction company so the Greenway path alignment can be coordinated when the time comes and to avoid complicating issues.
- 2. The Board Approval Application for the Cheyenne North Lateral Pipeline is for the installation and operations of an underground facility. It is unclear if this has any surface impacts (following construction/reclamation and signs at a handful of street crossing locations). Laramie County has requested the MPO to include planning of a trail corridor from the intersection of Campstool & HR Ranch Road to the Archer Complex as part of the FY18 UPWP. Parts of this future trail corridor may run parallel to or be collocated with the proposed pipeline corridor. What surface restrictions (width & use), if any, are associated with the proposed approval? Jeff Wiggins, AICP, Parks & Recreation 307.638.4379

# **County Engineer:**

- 1. If the intent of the applicant is to open trench across County roadways, they will need to inform the County of this because there may be some roadways where the County will not allow an open trench and will require boring.
- 2. As indicated in their letter that was submitted, the applicant will be required to submit a Floodplain Development Permit Application for each location where the pipeline crosses a FEMA flood hazard area.
- 3. Copies of all easement documents need to be supplied to the County prior to construction so they can verify the entire route has been adequately established via easements, etc.

# **County Public Works Department:**

- 1. See County Engineer comments
- 2. What is the intent for crossing real property owned by Laramie County in Archer Ranch Estates?

# **Cheyenne Development Services:**

1. Applicant should utilize existing corridors whenever possible. Placement in any City rights-of-way require approval from the City Engineer.

# **Department of Energy (WAPA):**

See attached letter with 10 comments.

# **WYDOT:**

1. Crossing locations of the State Highway and Interstate systems will require WYDOT utility licenses. Contact for licensing is Chuck Muller 307-745-2123 or <a href="mailto:charles.muller@wyo.gov">charles.muller@wyo.gov</a>

# **Kaiser-Frontier Midstream:**

1. Saddlehorn Pipeline Company will be required to enter into an encroachment agreement with Kaiser-Frontier Midstream (KFMS) if any work performed on rights-of-way owned by KFMS, its parent company, or its affiliates in order to protect the integrity of its existing pipelines.

# **Tri-State Generation & Transmission:**

- 1. The only comments that we have for the "Cheyenne North Lateral Pipeline" is that if and when they cross our facilities we would like them to complete the crossing license process. From a glance it looks like they will be crossing our lines in Section 10, and probably section 34 or 35.
- 2. I will be the point of contact for initiating these licenses: Jenna Pralle, Tri-State Generation and Transmission Association, Inc., 1100 W. 116th Ave., Westminster, CO 80234, 303-254-3280 (direct), 720-745-1302 (cell), jpralle@tristategt.org.

# PLANNERS: Pepper McClenahan COMMENTS ATTACHED 09/23/2016

- 1. An easement may be required to county owned property.
- 2. Alterations/Deviations from the route after Board approval will require a new hearing before the Board of County Commissioners.
- 3. Staff notes several pipelines and utilities along the route who did not respond to a request for comments. Please coordinate crossing and rights-of-way with shared services to avoid conflicts.

Agencies Responding with No Comment: Cheyenne Light Fuel & Power, Laramie County School District Number 1, Combined Communications Center, Fire District No. 1, and Fire District No. 2.

Agencies Not Responding: County Assessor, County Real Estate Office, Greater Cheyenne Greenway, County Treasurer, County Conservation District, Wyoming State Engineer's Office, Wyoming DEQ, Emergency Management, Sheriff's Office, High West Energy, CenturyLink, Cheyenne Engineering Services, Phillips 66 Pipeline and Plains All American Pipeline.

# **DISCUSSION**

The Laramie County Comprehensive Plan (2016) describes this area as best suited for Urban-Rural Interface, Rural Metro and URI. These areas may be served by water and sewer when closer to the MPO and Cheyenne municipal boundary and by well and septic when located in more rural residential areas of the County. The route will run along the border of the Metropolitan Planning Organization (MPO) boundary. Goals in the plan include provision of public utilities to ensure adequate services to customers throughout the County, and to provide adequate services to new development to avoid overburdening of existing services.

The Laramie County Land Use Regulations (2011) requires that energy pipelines be approved by the Board. Additionally, public notice is required to be mailed to property owners within 1,500 feet of the route. Staff received three written comments from landowners along the proposed route, which are attached to this report. In addition, staff received three requests for more detailed maps, phone calls from property owners along the route and an in-person visit from two landowners.

The applicant has completed environmental reviews with the Army Corps of Engineers, US Fish and Wildlife, Wyoming Game and Fish Department and the Wyoming State Historic Preservation Office. The applicant has not provided the WDEQ issuance of a Finding of No Significant Impact (FNSI) for the project. An air quality permit from WYDEQ Air Quality Division is pending, as is a Wyoming Pollutant Discharge Elimination System Permit for large construction. The route proposes to use existing utility and road corridors/easements when possible and to establish new easements where necessary including a new corridor across County owned property east of the Archer Complex.

Section 2-2-127 (a) Hearing and Approval Required states that:

Prior to approval, the Board shall hold at least one public hearing:

i. Purpose - The purpose of the hearing shall be to assure that the highpower transmission line, water pipeline over 12", or energy pipeline will be located so as to minimize disruption of existing county residents and land users.

True. See narrative for details.

Section 2-2-104 (LCLUR) states work within a Public Right-Of-Way shall require permits. The applicant has met with the County Public Works Department with regard to the design standards and permits required to work in the County Right-of-Way.

Section 1-2-100 (a) of the Laramie County Land Use Regulations requires that the Laramie County Board of Commissioners shall find the following before granting Board Approval:

- **i.** The proposed use is permitted by Board Approval in the proposed location and is in conformance with all applicable development standards.
- **ii.** The proposed use is in general conformance with all other applicable policies adopted by Laramie County.
- iii. There is no defined negative impact to the community.

The applicant is in compliance with all applicable items above. Staff finds the proposal to be in general conformance with the plans and policies of the Laramie County Land Use Regulations (2011), and the Laramie County Comprehensive Plan (2016). Staff further notes that Wyoming Statute 18-5-201 states that "no zoning resolution or plan shall prevent any use or occupancy reasonably necessary to the extraction or production of mineral resources in or under any lands subject thereto."

# **RECOMMENDATION and FINDINGS**

Based on evidence provided, staff recommends the Laramie County Board of Commissioners find that:

- **a.** This application meets the following criteria for Board Approval pursuant to section 1-2-100(a) of the Laramie County Land Use Regulations:
  - i. The proposed use is permitted by Board Approval in the proposed location and is in conformance with all applicable development standards.
  - ii. The proposed use is in general conformance with all other applicable policies adopted by Laramie County.
  - iii. There is no defined negative impact to the community.
- **b.** This application meets the criteria as provided for in Section 2-2-104 of the Laramie County Land Use Regulations.
- **c.** This application is in compliance with section 2-2-127 of the Laramie County Land Use Regulations.

and that the Board grants approval for the Saddlehorn, Cheyenne North Lateral Pipeline, beginning at 9211 Bell Ranch Road in the NW  $^{1}$ 4 NE  $^{1}$ 4 in Section 9, T14N, R65W and terminating in the Section 31, T14N, R65W of the 6<sup>th</sup> P.M., Laramie County, WY, at the Plains Cheyenne Junction Station at 7821 HR Ranch Road, Cheyenne, Wyoming with the following conditions:

1. The applicant obtain required access/crossing permits and easements, and coordinate construction in accordance with the attached agency review comments.

- 2. The applicant shall provide a copy of the Findings of No Significant Impact (FNSI) and approved Air Quality Permit from the WYDEQ prior to the start of construction.
- 3. Provide the County with current route locations for any deviations in the proposed pipeline.

# PROPOSED MOTION

I move to grant Board Approval for the Saddlehorn, Cheyenne North Lateral Pipeline, with conditions 1-3, and adopt the findings of facts a, b, and c of the staff report.

# **ATTACHMENTS**

**Attachment 1: Location Map** 

**Attachment 2: Comprehensive Plan Map** 

**Attachment 3: PlanCheyenne Map** 

**Attachment 4: Zoning Map** 

**Attachment 5: Applicant's Justification Letter** 

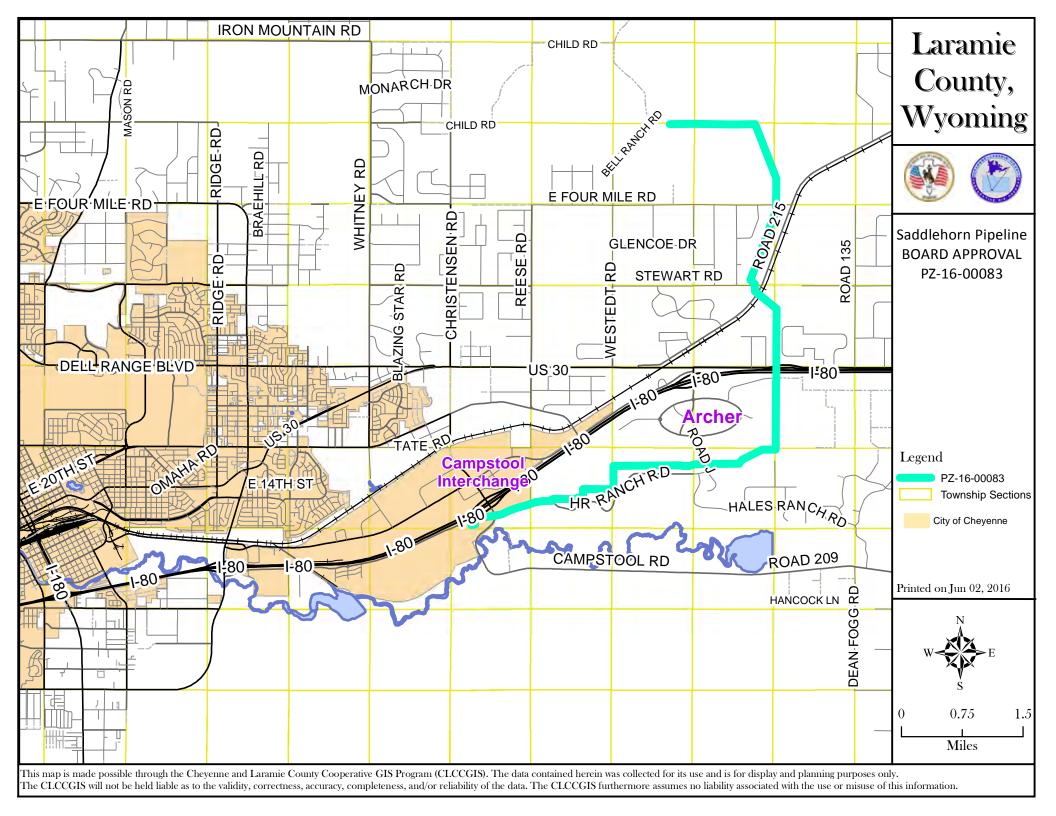
**Attachment 6: WAPA Comments** 

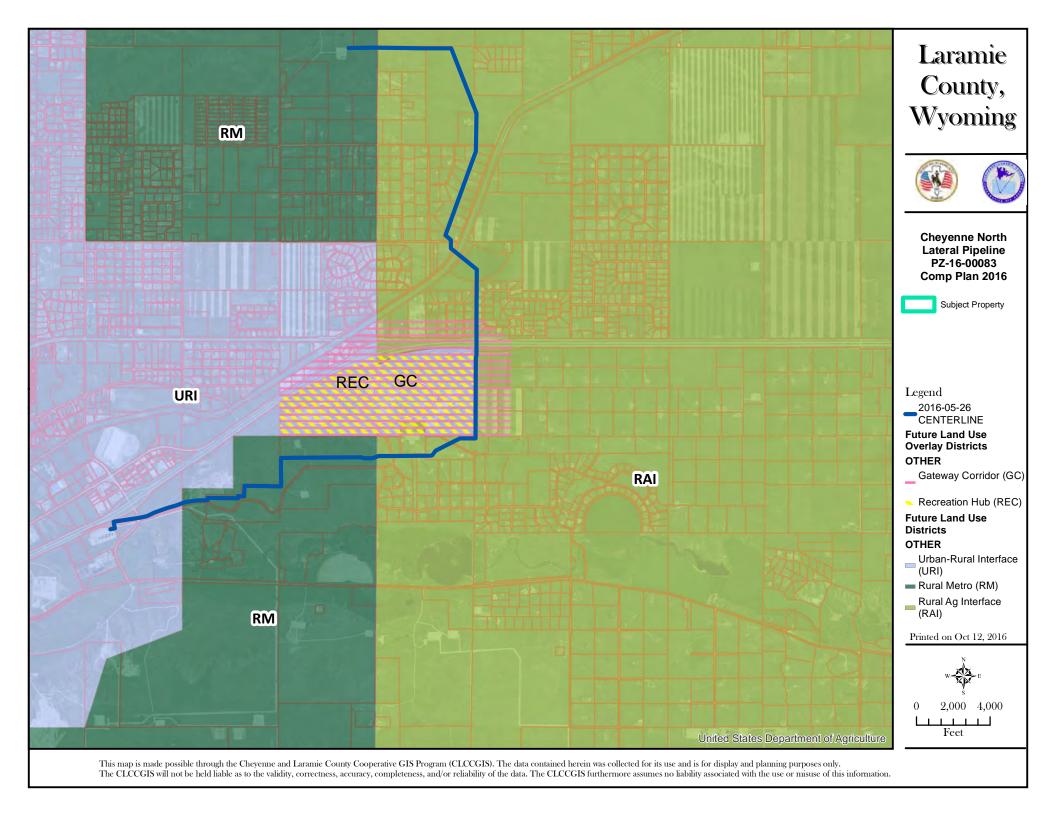
Attachment 7: Applicant Response to Agency Comments
Attachment 8: Letter of Objection (Lance and Andrea Gold)

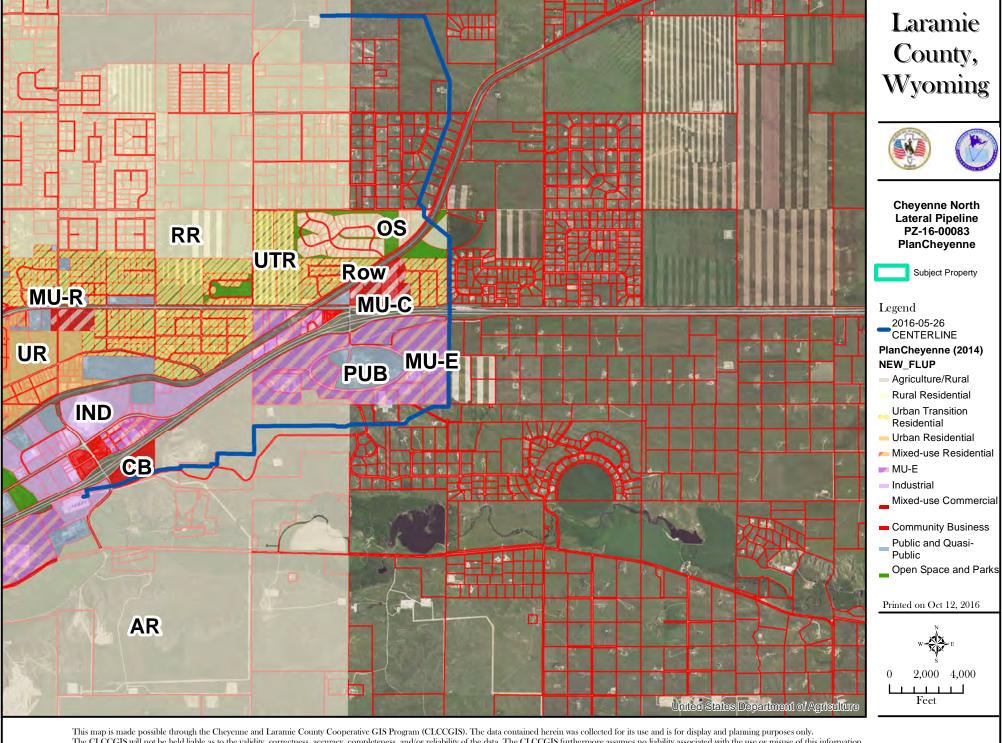
**Attachment 9: Letter of Objection (Shandi Vasquez)** 

**Attachment 10: Letter of Objection (Jeff Rezac)** 

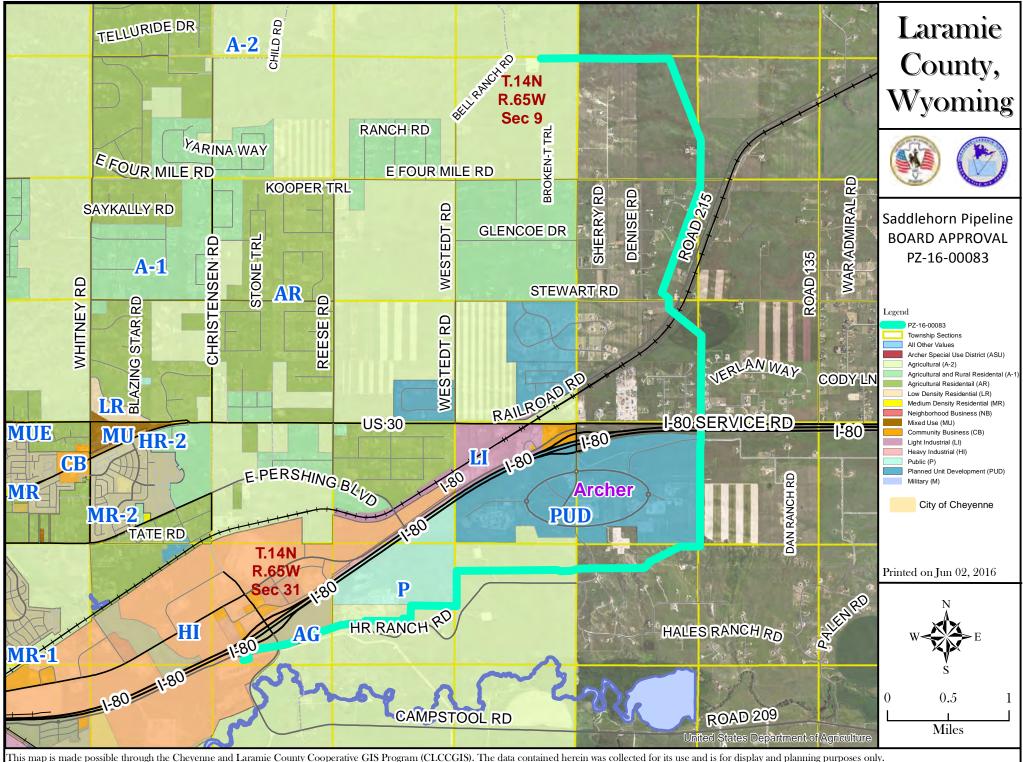
**Attachment 11: Resolution** 







The CLCCGIS will not be held liable as to the validity, correctness, accuracy, completeness, and/or reliability of the data. The CLCCGIS furthermore assumes no liability associated with the use or misuse of this information.



This map is made possible through the Cheyenne and Laramie County Cooperative GIS Program (CLCCGIS). The data contained herein was collected for its use and is for display and planning purposes only.

The CLCCGIS will not be held liable as to the validity, correctness, accuracy, completeness, and/or reliability of the data. The CLCCGIS furthermore assumes no liability associated with the use or misuse of this information.

June 1, 2016

Ms. Barbara Kloth Senior Planner Laramie County Planning and Development 3966 Archer Pkwy Cheyenne, WY 82009

Re: Board Approval Application Saddlehorn Pipeline Company, LLC Cheyenne North Lateral Pipeline

Dear Ms. Kloth:

Saddlehorn Pipeline Company, LLC (Saddlehorn) is proposing to install a new 8-inch diameter common carrier crude oil and condensate pipeline in Laramie County, Wyoming, east of Cheyenne. The pipeline, referred to as the Cheyenne North Lateral Pipeline, would be approximately 9.7 miles in length and would connect a to-be-constructed central delivery point (CDP) of a production company with the Plains Cheyenne Junction Station. The proposed pipeline will transport crude oil and condensate collected from wells, at the CDP, south to an inter connecting pipeline owned by a third party and finally to Saddlehorn's existing pipeline system originating in Carr, Colorado. Various routing options were considered during initial routing reviews. Extensive details were considered in routing options with safe construction and operations being the highest priority. Impacts to community, biological and historical impacts were also significant considerations.

The attached map shows the location of the proposed pipeline route. Approximately 6 miles of the pipeline would be located adjacent to the existing Phillips 66 and Kaiser-Frontier pipeline corridors. Saddlehorn is ready to begin negotiations with landowners to obtain easements for the proposed pipeline.

At this time, Saddlehorn is requesting Board Approval for the proposed pipeline. Per Section 2-2-127 of the Laramie County Land Use Regulations, "energy pipelines" are required to obtain Board Approval. Following is information in response to Section 1-2-100 of the Laramie County Land Use Regulations.

Chapter 2 Approval and Public Hearing Process
1-2-100 Board Approval Process
a. Findings Necessary
Before any application for a Board Approval can be granted, the Board shall find:

i. The proposed use is permitted by Board approval in the proposed location and in conformance with all applicable development standards.

The proposed pipeline route extends through areas zoned Agricultural (A-2) and unzoned areas of Laramie County. An energy pipeline is an allowed use with Board Approval in all areas of Laramie County, including the A-2 zone and unzoned areas. A short segment of the pipeline route, near the Plains Cheyenne Junction Station, extends through the City of Cheyenne, where zoning is regulated by the City.

Section 2-2-127(b) of the Laramie County Land Use Regulations states that energy pipelines shall be located in consolidated utility corridors. Approximately 6 miles of the proposed pipeline would be co-located adjacent to the existing Phillips 66 and Kaiser-Frontier pipeline corridors. Along the remaining portions of the proposed pipeline route, there are no other utilities with which to co-locate the pipeline.

The project will conform to the applicable development standards specified in the Laramie County Land Use Regulations. In accordance with the regulations, Saddlehorn will submit a Grading, Erosion, and Sediment Control (GESC) permit application for review and approval prior to construction. In addition, Saddlehorn will submit a Floodplain Development Permit application for locations where the pipeline would cross a floodplain.

ii. The proposed use is in general conformance with all other applicable policies adopted by Laramie County.

The project will conform to all other applicable Laramie County policies. For locations where the pipeline would cross County roadways, Saddlehorn will submit road crossing permit applications for review and approval prior to construction. Saddlehorn will coordinate with the County Director of Public Works to determine requirements specific to each crossing.

iii. There is no defined negative impact to the community.

The proposed pipeline would provide a safe and reliable mode of transportation for crude oil between the production company's central delivery point and Plains' Cheyenne Junction Station. The pipeline would provide an alternative to transporting the oil by truck along various public roadways between these two stations.

The project would be designed, constructed, operated, and maintained in accordance with applicable health, safety, and environmental regulatory requirements. Magellan Pipeline Company, L.P. (Magellan), as Operator and Construction Manager of Saddlehorn, will implement a System Integrity Plan (SIP), also referred to as a Safety Management System, for the project. Following is a list of activities that will be taken to minimize risks associated with the pipeline:

- Magellan will meet or exceed US Department of Transportation (DOT) Regulations, state
  and local requirements and other industry practices which outline the safety and integrity
  requirements for construction and operation of a pipeline system.
- Pipe shall be manufactured to meet Magellan's specifications which exceed the regulatory requirements and published industry recommended practices.

- Magellan has detailed construction specifications and will have inspection personnel overseeing all aspects of construction.
- Magellan requires 100% of the pipeline girth welds to be nondestructively tested to detect any imperfections or issues during the construction process. This is above the regulatory requirements.
- Magellan will install the pipeline at 48" minimum depth of cover to top of pipe, or additional depth as required for road or water crossings.
- Magellan will conduct hydrostatic pressure testing of the pipe after construction but before putting the pipeline into service.
- Magellan will run internal inspection tools after construction and repair identified defects.
- Magellan will install pipeline markers for visual indication of the pipeline location along with Magellan contact information in case of emergency.
- Magellan will install a non-regulatory required pipeline marking warning tape in the pipe trench during installation, above the top of pipe for additional visual indication to minimize the risk of 3<sup>rd</sup> party excavation damage.
- A hydraulic surge analysis will be performed to simulate potential conditions that may create surge and surge mitigation measures are included in the pipeline design to prevent over pressuring the pipe.
- The pipeline will be inspected and maintained according to US DOT regulations, Part 195 that the right-of-way be inspected at intervals not exceeding 3 weeks and at least 26 times per year. Valves shall be inspected at intervals not exceeding 7.5 months, but at least twice per year. Internal inspection tools must be run at 5 year intervals.
- Magellan's Pipeline Operations Control Center will continuously monitor the pipeline through a SCADA system, which updates every six seconds and alarms when there are deviations from normal operations.
- Magellan's pipeline monitoring will include a sensitive mathematical leak detection system that utilizes pipeline flow rates, temperatures, pressures and a variety of other components to monitor for abnormal operations, alarming the Controller to deviations.
- Magellan pipeline controllers staff the OCC 24x7 and are thoroughly trained through a
  variety of methods (e.g. table top emergency drills, simulator emergency drills, procedure
  reviews, etc...) to recognize abnormal circumstances and to respond by taking
  appropriate measures which may include shutting down and isolating the pipeline and
  initiating internal and external notification and investigation.
- Magellan will have locally based operations personnel that will be trained to respond to field investigations or incidents, in conjunction with an emergency response plan.

Attachments submitted with this application include a copy of the pre-application meeting notes, an application form, a property owner list with legal descriptions, and a project location map. A shapefile of the proposed pipeline route will also be submitted electronically. Saddlehorn requests that this Board Approval application be considered at the July 19, 2016 Board of County Commissioners meeting. Please let me know if you have any questions or require any additional information to support our application. I can be reached at (918) 574-7842 or david.love@magellanlp.com.

# Sincerely,

David Love Project Manager

David In

# Attachments:

- 1. Pre-Application Meeting Notes
- 2. Application Form
- 3. Property Owner List with Legal Descriptions
- 4. Project Location Map
- 5. Electronic shapefile of proposed pipeline route
- 6. Check for Permit Fee



# **Department of Energy**

Western Area Power Administration Rocky Mountain Customer Service Region P.O. Box 3700 Loyeland, CO 80539-3003 LARAMIE
COUNTY

SEP 27 2016

PLANNING & DEVELOPMENT
OFFICE

September 21, 2016

Pepper D. McClenahan Laramie County Planning and Development 3966 Archer Parkway Cheyenne, WY 82009

RE: PZ-16-00083 Cheyenne North Lateral Pipeline, Saddlehorn Pipeline Company, LLC

Dear Ms. McClenahan:

In regards to the Application for Saddlehorn Pipeline Company proposed "Cheyenne North Lateral Pipeline" project, Western Area Power Administration's (WAPA) comments are as follows:

- Any construction activities within WAPA's electric transmission lines easements should be coordinated with this office.
- If an updated plat is submitted for recording, it should indicate the transmission line
  easement areas with the following language included: "The United Sates easements are
  restricted areas and all construction activities within said easements should be coordinated
  with WESTERN AREA POWER ADMINISTRATION, P.O. Box 3700, Loveland,
  Colorado 80539-3003"
- The applicant shall enter into a License Agreement(s) with WAPA for all encroachments within the right of way for WAPA transmission lines.
- Induced voltages and currents may occur on the facility constructed or placed under or near high-voltage transmission lines. The owner shall be responsible for the protection of personnel and equipment in their design, construction, operation, and maintenance of the facility.
- No parking or storage of vehicles, equipment and stock piling of material is allowed within the easement area.

- 6. Access to transmission line and structures shall not be impeded at any time.
- 7. A minimum overhead clearance of 20 feet from the conductors of WAPA's transmission lines must be maintained at all times.
- 8. Applicant shall be obligated to pay any damages to WAPA's facilities, which may result from Saddlehorn Pipeline Company operations.
- 9. Applicant shall install above ground markers within the easement area indicating the location of the buried pipeline and maintain such above ground markers for the life of the facility.
- 10. WAPA shall have access over this pipeline with vehicles that have up to a 32kip axle load.

Within these parameters, Western Area Power Administration has no objection to the proposed pipeline project. Thank you for the opportunity to comment on this project. If you have any questions, please contact Joel Ford at (970) 461-7265.

Sincerely,

Barbara O'Rourke Realty Specialist

Barbara D'Rourke

October 7, 2016

Ms. Pepper McClenahan Planning Manager Laramie County Planning and Development 3966 Archer Pkwy Cheyenne, WY 82009

Re: PZ-16-00083 BOARD APPROVAL Combined Agency Review Comments

Dear Ms. McClenahan,

Saddlehorn Pipeline Company, LLC ("Saddlehorn") respectfully submits the attached responses to the Agency Review Comments provided by the County in regards to Saddlehorn's proposed crude oil and condensate pipeline in Laramie County, Wyoming and an update on its recent revisions.

As discussed in our pre-application meetings Saddlehorn is attempting to maintain a route that follows existing corridors while working with the land owners to achieve a mutually beneficial arrangement for all parties involved. Saddlehorn is also in discussions with other agencies to obtain all required permitting, a list of which is attached hereto.

To date, following extensive conversations with land owners and county officials, the following revisions to Saddlehorn's initial plan have been made:

- (i) One minor change to the proposed route following discussions with a landowner who is not in an existing corridor (a map of such change is attached hereto); and
- (ii) The original submittal for approval was for an 8-inch diameter pipeline. Saddlehorn has further evaluated the project requirements and has determined that a 6-inch diameter pipeline will be sufficient.

Lastly, we want to re-iterate our commitment to fairly compensate effected land owners for any repairs directly associated with the construction of the Pipeline.

Please let us know if you have any additional questions or clarifications.

Respectfully,

David Love

Project Manager

# Attachments:

- 1. Responses to Agency Review Comments
- 2. Permits & Status
- 3. Map Revisions Requested by Landowner

# Responses to Agency Review Comments

**Board of Public Utilities:** Linda Gunter COMMENTS ATTACHED 09/19/2016 PZ-16-00083

The BOPU has a 12" water and 8" sewer main that are located in the HR Ranch Road right-of-way that Saddlehorn Pipeline may be running parallel to. Saddlehorn Pipeline Company will also be crossing a BOPU's 16" water main in Campstool Road.

Saddlehorn has verified the listed utilities and will have them identified on the construction drawings. In addition, Saddlehorn requires that all contractors complete a one call at least 48 hours before beginning any excavation. Saddlehorn is happy to follow up with Linda Gunter before construction as well to verify no new utilities have been installed between this review period and the time of construction.

**Cheyenne MPO:** Nancy Olson COMMENTS ATTACHED 09/21/2016

At the request of the Laramie County Commissioners, the Cheyenne MPO has included a 10% conceptual Greenway path alignment for the Archer Greenway Connector in our FY'17 Unified Planning Work Program. This will connect a soft surface trail in the vicinity of Campstool and HR Ranch Road to the Archer Complex. We would request contact information from the pipeline construction company so the Greenway path alignment can be coordinated when the time comes and to avoid complicating issues.

Saddlehorn's point of contact during construction:

David Love david.love@magellanlp.com (918) 574- 7842

Saddlehorn's point of contact after construction:

Patrick Dunakey <u>patrick.dunakey@magellanlp.com</u> (918) 574-7872

The Board Approval Application for the Cheyenne North Lateral Pipeline is for the installation and operations of an underground facility. It is unclear if this has any surface impacts (following construction/reclamation and signs at a handful of street crossing locations). Laramie County has requested the MPO to include planning of a trail corridor from the intersection of Campstool & HR Ranch Road to the Archer Complex as part of the FY18 UPWP. Parts of this future trail corridor may run parallel to or be collocated with the proposed pipeline corridor. What surface

restrictions (width & use), if any, are associated with the proposed approval? Jeff Wiggins, AICP,Parks & Recreation 307.638.4379

Saddlehorn requires the installation of signs, at a minimum, for street crossings and rail road crossings. Saddlehorn will also have cathodic protection stations installed along the pipeline. These stations are typically found near a fence line.

Saddlehorn has requested a site plan of the future trail so that we can work together during the design and construction phase of the pipeline to minimize any impact to the proposed trail.

County Engineer: Scott Larson COMMENTS ATTACHED 09/20/2016

1. If the intent of the applicant is to open trench across County roadways, they will need to inform the County of this because there may be some roadways where the County will not allow an open trench and will require boring.

Saddlehorn's design includes boring of all County road crossings.

2. As indicated in their letter that was submitted, the applicant will be required to submit a Floodplain Development Permit Application for each location where the pipeline crosses a FEMA flood hazard area.

Saddlehorn has submitted all required Floodplain Development Permit Applications for any pipeline crossings in a FEMA flood hazard area. See the attachment of permits and status for additional details.

3. Copies of all easement documents need to be supplied to the County prior to construction so they can verify the entire route has been adequately established via easements, etc.

Saddlehorn will provide copies of easements and permits before construction begins on each individual tract.

Chevenne Development Services: Lisa Pafford COMMENTS ATTACHED 09/19/2016

Applicant should utilize existing corridors whenever possible. Placement in any City rights-of-way require approval from the City Engineer.

Saddlehorn has worked to follow existing corridors as much as possible. Saddlehorn is working directly with the City to ensure all City permit and construction requirements are met.

# Environmental Health Department: Roy Kroeger COMMENTS ATTACHED 09/15/2016

This pipeline location does not appear to be located where it will effect any private small wastewater systems. If a small wastewater system is damaged during the installation it shall be the property owners responsibility to obtain a permit to repair the system.

Saddlehorn will assist and prepare all permit applications for a landowner to review, sign and submit if there is unforeseen damage to a landowner's wastewater system. Saddlehorn is committed to fairly compensating effected land owners for any repairs directly associated with the construction of the Pipeline.

<u>Department of Energy (WAPA):</u> Barbara O'Rourke COMMENTS ATTACHED 09/27/2016 See Attached Sheet.

Saddlehorn will work with WAPA to adhere to the Department of Energy request.

WYDOT: Randy Griesbach COMMENTS ATTACHED 09/27/2016

Crossing locations of the State Highway and Interstate systems will require WYDOT utility licenses. Contact for licensing is Chuck Muller 307-745-2123 or charles.muller@wyo.gov

Saddlehorn has submitted the WYDOT permit drawings and application. Saddlehorn is working directly with Chuck Muller to obtain utility licenses for crossings of State Highway and Interstate systems.

Kaiser-Frontier Midstream: Brian Jobe COMMENTS ATTACHED 09/23/2016

Saddlehorn Pipeline Company will be required to enter into an encroachment agreement with Kaiser-Frontier Midstream (KFMS) if any work performed on rights-of-way owned by KFMS, its parent company, or its affiliates in order to protect the integrity of its existing pipelines.

Saddlehorn is in direct contact with KFM's representatives and will work with KFM to protect the integrity of its existing pipelines.

<u>Tri-State Generation & Transmission:</u> [No Reviewer] COMMENTS ATTACHED 09/27/2016

The only comments that we have for the "Cheyenne North Lateral Pipeline" is that if and when they cross our facilities we would like them to complete the crossing license process. From a glance it looks like they will be crossing our lines in Section 10, and probably section 34 or 35.

I will be the point of contact for initiating these licenses.

Jenna Pralle

Tri-State Generation and Transmission Association, Inc. 1100 W. 116th Ave.
Westminster, CO 80234
303-254-3280 (direct)
720-745-1302 (cell)
jpralle@tristategt.org

Saddlehorn will work directly with Tri-State Generation & Transmission to complete necessary crossing license requirements.

PLANNERS: Pepper McClenahan COMMENTS ATTACHED 09/23/2016

1. An easement may be required to county owned property.

Saddlehorn has communicated with the County and will follow up as appropriate.

2. Alterations/Deviations from the route after Board approval will require a new hearing before the Board of County Commissioners.

Saddlehorn expects there will be minor route changes to satisfy various landowners and other easement holder's interest. Saddlehorn will provide information about any route changes, but would hope a new permit hearing would not be required for routine changes.

3. Staff notes several pipelines and utilities along the route who did not respond to a request for

3. Staff notes several pipelines and utilities along the route who did not respond to a request for comments. Please coordinate crossing and rights-of-way with shared services to avoid conflicts.

Saddlehorn will coordinate crossing and ROW with shared services in the area of proposed construction.

County Public Works Department: Rob Geringer COMMENTS ATTACHED 09/23/2016

- 1. See County Engineer comments.
- 2. What is the intent for crossing real property owned by Laramie County in Archer Ranch Estates?

Saddlehorn is following an existing corridor that crosses the county property. Saddlehorn has requested necessary easement/license documents for this crossing.

**Agencies Responding:** 

Laramie Co School Dist. No. 1: Dennis Auker NO COMMENTS 09/19/2016
Combined Communications Center: Glen Crumpton NO COMMENTS 09/19/2016
Fire District No. 1: Darrick Mittlestadt NO COMMENTS 09/19/2016
Fire District No. 2: Jason Caughey NO COMMENTS 09/22/2016

**Agencies Not Responding:** 

Greater Cheyenne Greenway: Jeff Wiggins NO RESPONSE 09/27/2016

<u>County Assessor:</u> Clarice Blanton NO RESPONSE 09/27/2016 <u>County Attorney:</u> Mark Voss AGENCY NOTIFIED 09/27/2016

County Real Estate Office: Vicki Swanson NO RESPONSE 09/27/2016

County Treasurer: Trudy Eisele NO RESPONSE 09/27/2016

County Conservation District: Jim Cochran NO RESPONSE 09/27/2016

Wyoming State Engineer's Office: Lisa Lindemann NO RESPONSE 09/27/2016

Wyoming DEQ: Ryan McBride NO RESPONSE 09/27/2016

Emergency Management: Rob Cleveland NO RESPONSE 09/27/2016

Sheriff's Office: Rae Morgan NO RESPONSE 09/27/2016

Cheyenne Light Fuel & Power: Dustin McKen NO COMMENTS 09/20/2016

High West Energy: Lloyd Sisson NO RESPONSE 09/27/2016

CenturyLink: Bob Bates NO RESPONSE 09/27/2016

Chevenne Engineering Services: Nathan Beauheim NO RESPONSE 09/27/2016

Phillips 66 Pipeline: Hillary Schafer NO RESPONSE 09/27/2016

Plains All American Pipeline: Patrick J Rielly NO RESPONSE 09/27/2016

# **PERMITS & STATUS**

# Saddlehorn Pipeline Company, LLC Cheyenne North Lateral Pipeline Project Status – October 7, 2016

Agency	Permit/Clearance	Status	
U.S. Army Corps of Engineers	Clean Water Act Section 404 – Nationwide Permit 12	Field delineation of wetlands and other waters of the U.S. completed May 11-13, 2016; Pre-Construction Notification not required	
U.S. Fish and Wildlife Service	Compliance with Endangered Species Act; Bald and Golden Eagle Protection Act; Migratory Bird Treaty Act	Field review for protected species completed May 11-13, 2016; No project impacts to protected species.	
Wyoming Game & Fish Department	Compliance with State of Wyoming Executive Order 2015- 4, Greater Sage-Grouse Core Area Protection	Field review for protected species completed May 11-13, 2016; No project impacts to greater sagegrouse core areas.	
Wyoming State Historic Preservation Office	Compliance with National Historic Preservation Act Section 106	Cultural resources survey completed May 11-13, 2016; No project impacts to historic resources.	
Wyoming Department of Environmental Quality	Wyoming Pollutant Discharge Elimination System – Large Construction General Permit	Notice of Intent and Storm Water Pollution Prevention Plan submitted September 26, 2016; Approval anticipated in October	
Laramie County	Board Approval	Application submitted September 7, 2016; Approval anticipated in October	
Laramie County	Grading, Sediment and Erosion Control Permit	Application submitted September 26, 2016; Approval anticipated in October	
Laramie County	Floodplain Development Permit	Application submitted September 30, 2016; Approval anticipated in October	
City of Cheyenne Grading Permit		Application submitted September 30, 2016; Approval anticipated in October	



## September 30, 2016

To the Laramie County Board of Commissioners and Pepper McClenahan, Planning Manager:

We are owners of property located at 1136 Verlan Way in Laramie County Wyoming which is lot 14 of The Preserve at Humphrey Farms. Saddlehorn Pipeline Company LLC has contacted us requesting us to grant a permanent easement across our property for installation and operation of a high pressure crude oil pipeline. In addition to ourselves, we also represent members within our HOA of 63 properties in The Preserve at Humphrey Farms. The Saddlehorn pipeline will pass through common areas of our HOA in addition to seven individual lots. The project number for this pipeline is PZ-16-00083.

We are contacting you to make a formal comment and objection to this proposed pipeline. We are not against pipelines but have serious concerns regarding this pipeline and the parent companies of Saddlehorn Pipeline Company LLC. This pipeline will severely impact lots 10 through 16 in hour HOA. We currently have two existing pipelines that run across the far west side of our property. The addition of this third pipeline, the Saddlehorn Pipeline, across our property is much closer to our home and is alarming. We have the following specific concerns and objections that we would like the county to be aware of while considering whether to allow the Saddlehorn pipeline to cut through Laramie County:

- 1. The pipeline will cut through our septic leach field. We were told by the representative from Magellan that we will be forced to relocate our septic system and that the relocation will be our responsibility. We have a large five bedroom septic system with a 40x100 foot leach field. Relocation for a septic system of this size will be difficult and will impact an barn we had planned to build on our lot. Five properties along Verlan Way, including lots 11 through 15, will be forced to relocate their septic systems and it will be the owners' responsibility.
- 2. We had planned to build a 50x70 foot barn on the north side of our property in the area where the Saddlehorn pipeline would run. Because of the 50 foot setback required by the pipeline company, we will not be able to put our barn where we had planned behind our home, especially with having to relocate our septic system.
- 3. The pipeline will be only about 100 feet from the back of our home with the permanent easement running only 75 feet from the back of our home. Because of our HOA rules, we are not allowed to plant trees within 15 feet of any easement line meaning that we cannot have any trees planted past 60 feet from the back of our home if this pipeline goes through. Because of these required setbacks, we will never be able to plant trees or a windbreak behind our home. We currently have landscaping including trees, shrubs, and a brick fire pit that will have to be removed and not replaced because of this. We also had planned to have the Laramie County Conservancy District come and plant a professional windbreak behind our home to help with snow drifts during the winter and this will not be possible if the Saddlehorn pipeline is allowed.

- 4. With the pipeline being so close to our home, we have concerns about property value. After the pipeline is installed, it will be marked with warning signs across our property. The signs will be right outside our back door which will make selling our home difficult if should ever need to. We don't know anyone that would pay full market price for a home with pipeline warning sings right outside the back door. We had also purchased the property intending to fence it and use it for horses. The preliminary easement papers we have been given by Magellan have said that no fences are allowed. This significantly reduces the best use of the property as we had intended to use it.
- 5. With the pipeline being so close to our home, we are concerned about vibration, radiation, and noise. We have been unable to get information from Saddlehorn on how much vibration will be felt when the pipe is operational, how much radiation and noise it will produce, and how they are going to insulate the pipe to avoid hazards to people and animals.
- 6. We have been told by the county that the pipeline will be an eight inch, high pressure, crude oil pipeline. Saddlehorn LLC told us the pipeline would be a six inch pipeline. We feel that Saddlehorn LLC has been dishonest about this. In the documentation for the easement, there is an allowance for Saddlehorn to install an even larger pipeline in the existing easement if they desire in the future. The preliminary easement paperwork also asks us to allow Saddlehorn to install one or more additional pipelines in the easement in the future at their discretion. Additionally, the paperwork also says they can choose to transport other materials in the pipeline including "crude oil, natural gas, petroleum products, natural gas liquids, water, and any other gaseous or liquid substances whether or not hydrocarbons that can be transported by pipeline in the County of Laramie, State of Wyoming." To us, this means they can transport whatever they want, hazardous or not in the pipe. We feel like the easement paperwork is written to benefit only Saddlehorn LLC and take everything away from the land owner. The contract they have given us is completely open ended and allows them to do whatever they want with the easement in the future including installing multiple additional pipes of whatever sizes they want transporting whatever materials they want. We would like them to be allowed only one pipe of one size transporting only one type of material for the life of the pipe.
- 7. If there is ever a break or spill in the pipeline, we are concerned that it will contaminate the ground water for our entire HOA and neighboring properties. We will not be able to use our wells for water if there is ever a break or spill. Additionally, the proposed pipeline location is close enough to our homes that a spill would likely cause oil to enter our basements. Because Saddlehorn LLC is a limited liability company, we want to know who will be responsible if Magellan Midstream Partners LP and Plains All American Pipeline, the joint parent companies of Saddlehorn LLC, decide to shut the limited liability company down in the event of a spill or break in the Saddlehorn pipeline. Most pipeline companies form LLC companies that take on the liabilities for the pipelines in case of a break or spill. If there is a disaster, the LLC can be dissolved and the land owner is left with the cleanup.

8. In 2008, Magellan Midstream illegally discharged 17,000 barrels of unleaded gasoline, diesel fuel, low sulfur diesel, and fuel oil on eleven different dates from March 1999 to May of 2006 across six Midwest states. The eleven spills occurred from a variety of causes including corrosion, leaks, pipeline operator error, and third party damage. In November 2015, Magellan released 1000 barrels of crude oil from a six inch pipeline in a rural area near Billings, Oklahoma. On May 19, 2015 a pipeline owned by Plains all American burst near Santa Barbara California, due to corrosion, spilling more than 100,000 gallons of oil and contaminating storm drains and land in the area. Since 2006, spills from pipelines owned by Plains All American have caused more than twenty three million dollars in property damage and allowed nearly 688,000 gallons of hazardous liquids to be released onto land. This give us great concern about Magellan Midstream Partners LP and Plains All American Pipeline and what responsibility they feel toward land owners. These are just a few examples that we found. From 2006 to 2015, Plains All American had the fifth largest number of infractions among 1700 pipeline operators in a database maintained by The Pipeline and Hazardous Materials Safety Administration. To us, this shows a pattern of irresponsibility and justifies our concerns about possible leaks in the Saddlehorn Pipeline in Laramie County. Here are some links to the articles we read regarding the information in this paragraph about Magellan Midstream and Plains All American:

http://www.midstreambusiness.com/magellan-shuts-oklahoma-pipeline-after-crude-spill-826721

http://www.hcn.org/articles/spilling-oil-santa-barbara

http://www.bizjournals.com/houston/news/2015/05/21/plains-reportedly-had-history-of-safety.html

 $\frac{https://yosemite.epa.gov/opa/admpress.nsf/f0d7b5b28db5b04985257359003f533b/9171fe9405af4a228525746a0076304d!OpenDocument}{}$ 

- 9. Because this is not the first pipeline that has been proposed, we know that construction and installation of the pipeline will bring additional hazards. During the construction of the Kaiser pipeline, the second pipeline that was installed across our property, a 75 foot road was plowed through our property. For six months, during all hours of the day we had to put up with large machinery and people going back and forth across the road during the day. During the evening, we found that people on horses and four wheelers would use the temporary road for recreational use. Because of the added hazards and machinery, we had to keep our small children and pets away from the area also which was difficult. When installation of that pipeline was done, the area was leveled and reseeded. However, the reseeding did not take very well and we ended up with a lot of weeds and thistles where there had been grass before. We also now have sinking areas along that pipeline where the dirt has settled. We have notified Kaiser and they have not done anything about it. We are worried that these things will be a problem again if this new pipeline gets approved.
- 10. From our experience, once the pipeline is installed, we have to put up with random people and workers walking the property and doing as they please WITHOUT NOTICE. All though the pipeline easements state that the pipeline companies have to give us reasonable notice if it is not an emergency, it has been our experience that they don't. Last week,

representatives for the Kaiser pipeline were right outside our back door on our property just standing there talking. These men were not wearing any type of uniforms or identifying clothing. We had no idea who they were and we considered calling the sheriff. When we went out to ask them who they were and what they were doing there, we were told they were from Kaiser and they didn't have to ask or get any kind of permission to be on the property. It's frustrating that they treat the property as if it belongs to them once an easement has been granted and they have no consideration to even knock on the door and let us know they are there. Saddlehorn has already done this as we have had surveying workers crossing the property staking it without letting us know they are there. We feel that they are treating this pipeline like it is done deal and they don't need to communicate with us. When we contacted the Magellan representative to complain, we were told that they didn't know anything about it.

We hope the Laramie County Board of Commissioners will carefully consider the impact this pipeline will have on the residents and land owners of this county and will require some responsibility from the pipeline companies involved in the matter before allowing the pipeline to pass through the county. We have been disappointed so far in getting information from Magellan Midstream. The revenue of Plains All American for last year was 43.6 billion dollars and the gross profit for Magellan last year was 1.22 billion dollars. They are offering us as landowners of a single lot \$3,500 for the impact to our individual property, lot 14, of The Preserve at Humphrey Farms. This amount of money was insulting considering the concerns we have expressed in this message, the impact to our property value and lives, and the decrease is good use to our property that the Saddlehorn pipeline will cause. We are looking to the county to stand up for property owners and we are open to further discussion of this matter. We can be contacted at 801-309-1549 or 801-663-3836 if needed.

Sincerely,

Lance Gold and Andrea Gold 1136 Verlan Way Cheyenne, WY 82009

# Pepper McClenahan

From: Vasquez, Shandi <shandivasquez@firstam.com>

**Sent:** Friday, September 30, 2016 5:13 PM

**To:** Pepper McClenahan **Cc:** Vasquez, Shandi

**Subject:** Saddlehorn Pipeline Company LLC Objection- The Preserve at Humphrey Farms

Importance: High

Laramie County Board of Commissions and Planning Manager,

I am writing you to comment and object the proposed pipeline that will severely impact our homes and values of our property out on Verlan Way. We live at 1105 Verlan Way and although this doesn't impact my actual lot, it will affect our neighborhood and the property values of ALL of our homes. Myself, along with our fellow neighbors all disagree and are objecting to this pipeline proposal. Our HOA has had a meeting to discuss this issue and everyone in our neighborhood really disagrees with what the company is trying to do. It is not fair to the homeowners who will have to relocate their septic systems and have huge WARNING signs in their yard. This is not something that will benefit Laramie County and should not be approved. We strongly recommend you researching these companies and looking at all their mistakes and the hazards that this is bringing to our area. The company does not have a very good track record and should not be allowed to do this to these homeowners. Cheyenne is still a small community and we all look out for each other and our fellow neighbors. Please take the time and stand up for the property owners to not allow this transaction to go through. Thank you for your time!

Shandi Vasquez Property Owner 1105 Verlan Way Cheyenne, WY 82009 307-256-4118

\*

This message may contain confidential or proprietary information intended only for the use of the addressee(s) named above or may contain information that is legally privileged. If you are not the intended addressee, or the person responsible for delivering it to the intended addressee, you are hereby notified that reading, disseminating, distributing or copying this message is strictly prohibited. If you have received this message by mistake, please immediately notify us by replying to the message and delete the original message and any copies immediately thereafter.

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Thank you.~
***************************************

**FAFLD** 

# Pepper McClenahan

From: Jeff Rezac < jeff.rezac@yahoo.com>
Sent: Friday, September 30, 2016 7:52 PM

To: Pepper McClenahan
Cc: Jeff & Nona Rezac

**Subject:** PZ-16-00083 remarks for consideration

Pepper, and hopefully county commissioners,

I'm typing this corispondence out on a phone tonight, due to the surprising and frustrating lack of a useful computer this evening.

In regards to the proposed 9.7 mile pipeline, which runs thru my back yard at 1130 verlan way. I would hope your careful consiteration would be given to the extreme loss of use and value my property would suffer, and have been offered a foolish token of around \$3,000 after taxes for all my trouble and loss. On my small plot of around 5 acres I have already 2 pipeline right of ways. I bought the property knowing this and am still fine with them, I am in no way against pipelines or any other energy development. But the strip saddlehorn seeks would run thru my septic system, I would loose several trees on the west and north west side of my house, and I'd have no place to build my shop or barn. Greatly reducing my property value and potential property value in the future. My wife and I have not been in this house a full 2 years yet and our plans for the future of the property cannot be seen thru with the construction of this line in the proposed right of way. With such abundant agricultural land not more than 2 miles east I can't fathom why I would need to absorb this encumbrance.

It's a small property but it is what I have, it's not much I know I'm a small fish in this thing. I hope this letter is not written to late.

Thank you, Jeff Rezac 1130 verlan way 307-272-4926

Sent from Yahoo Mail for iPhone

<b>RESOLUTION</b> #	

# ENTITLED: A RESOLUTION APPROVING "SADDLEHORN, CHEYENNE NORTH LATERAL PIPELINE PROJECT" LOCATED IN PORTIONS OF SECTIONS 9-11, 14-15, 22-23, 27-28, 31-34, AND 15-20, T14N, R65W, OF THE 6<sup>TH</sup> P.M., LARAMIE COUNTY, WY.

WHEREAS, Wyoming State Statutes §18-5-201 to 18-5-208; §18-5-301 to 18-5-315 authorize Laramie County, in promoting the public health, safety, morals and general welfare of the county, to regulate the use of land through zoning in unincorporated Laramie County; and

**WHEREAS**, The Laramie County Board of Commissioners have previously adopted the Laramie County Land Use Regulations; and

**WHEREAS**, this application meets the criteria for a board approval pursuant to section 1-2-100 of the Laramie County Land Use Regulations; and

**WHEREAS**, this application meets the criteria for a board approval pursuant to section 2-2-104 of the Laramie County Land Use Regulations.

**WHEREAS**, this application meets the criteria for a board approval pursuant to section 2-2-127 of the Laramie County Land Use Regulations.

# NOW THEREFORE BE IT RESOLVED BY THE GOVERNING BODY OF LARAMIE COUNTY, WYOMING, as follows:

The Laramie County Board of Commissioners finds that:

- **a.** This application is in compliance with section 1-2-100 of the Laramie County Land Use Regulations.
- **b.** This application is in compliance with section 2-2-104 of the Laramie County Land Use Regulations.
- **c.** This application is in compliance with section 2-2-127 of the Laramie County Land Use Regulations.

and that the Laramie County Board of Commissioners grants approval for "Saddlehorn, Cheyenne North Lateral Pipeline" located in portions of Sections 9-11, 14-15, 22-23, 27-28, 31-34, and 15-20, T14N, R65W, of the 6<sup>th</sup> P.M., Laramie County, WY with the following conditions:

- 1. The applicant obtain required access/crossing permits and easements, and coordinate construction in accordance with the attached agency review comments.
- 2. The applicant shall provide a copy of the Findings of No Significant Impact (FNSI) and approved Air Quality Permit from the WYDEQ prior to the start of construction.
- 3. Provide the County with current route locations for any deviations in the proposed pipeline.

PRESENTED, READ, PASSED,	APPROVED AND ADOPTED this day of
, 2016.	
	LARAMIE COUNTY BOARD OF COMMISSIONERS
	Buck Holmes, Chairman

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Debra K. Lee, Laramie County Clerk

Reviewed and approved as to form:

Mark T. Voss, Laramae County Attorney